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Home (1954) Department.

P SERIES. p.20 (E)

G.O. No. P 3712

Dated 14-5-1954

[Despatch Abstract.]

Act - Madras Probation of Offenders Act Administration Report for 1953 - Recorded.

HOME DEPARTMENT

G.O. No. 3712, 14th September 1949

Act—Madras Probation of Offenders Act—Administration Report for 1948—Recorded.

READ—the following paper :—

From the Inspector-General of Prisons, dated the 2nd March 1949, 27th May 1949 and 1st August 1949, No. P/144/48.

Order—No. 3712, Home, dated 14th September 1949.

Recorded.

(By order of His Excellency the Governor)

S. A. IYENGAR,
Deputy Secretary to Government.

To the Inspector-General of Prisons, Madras.
„ the Chief Inspector of Certified Schools, Madras.
„ the Chief Presidency Magistrate, Madras.
„ all District Magistrates.
„ all Sessions Judges.
„ the Inspector-General of Police.
„ the Commissioner of Police.
„ the Hon'ble the Chief Justice, High Court, Madras.
„ the Secretariat Library.
„ the Accountant-General, Madras.
„ the Public Works Department (Information and Publicity).
„ the Officer compiling Presidency Report.

No. P/144/48. OFFICE OF THE INSPECTOR-GENERAL OF PRISONS,
Madras 8, *dated the 25th April* 1949.

From

Lieut.-Col. G. S. GILL, M.B., CH.B.,

INSPECTOR-GENERAL OF PRISONS,

Egmore, Madras-8.

To

THE SECRETARY TO GOVERNMENT,

HOME DEPARTMENT,

Fort St. George, Madras-9.

SIR,

I submit my report on the working of the Probation Department in the Madras Province for the year 1948.

2. I was in charge of the administration of the Department for the whole year.

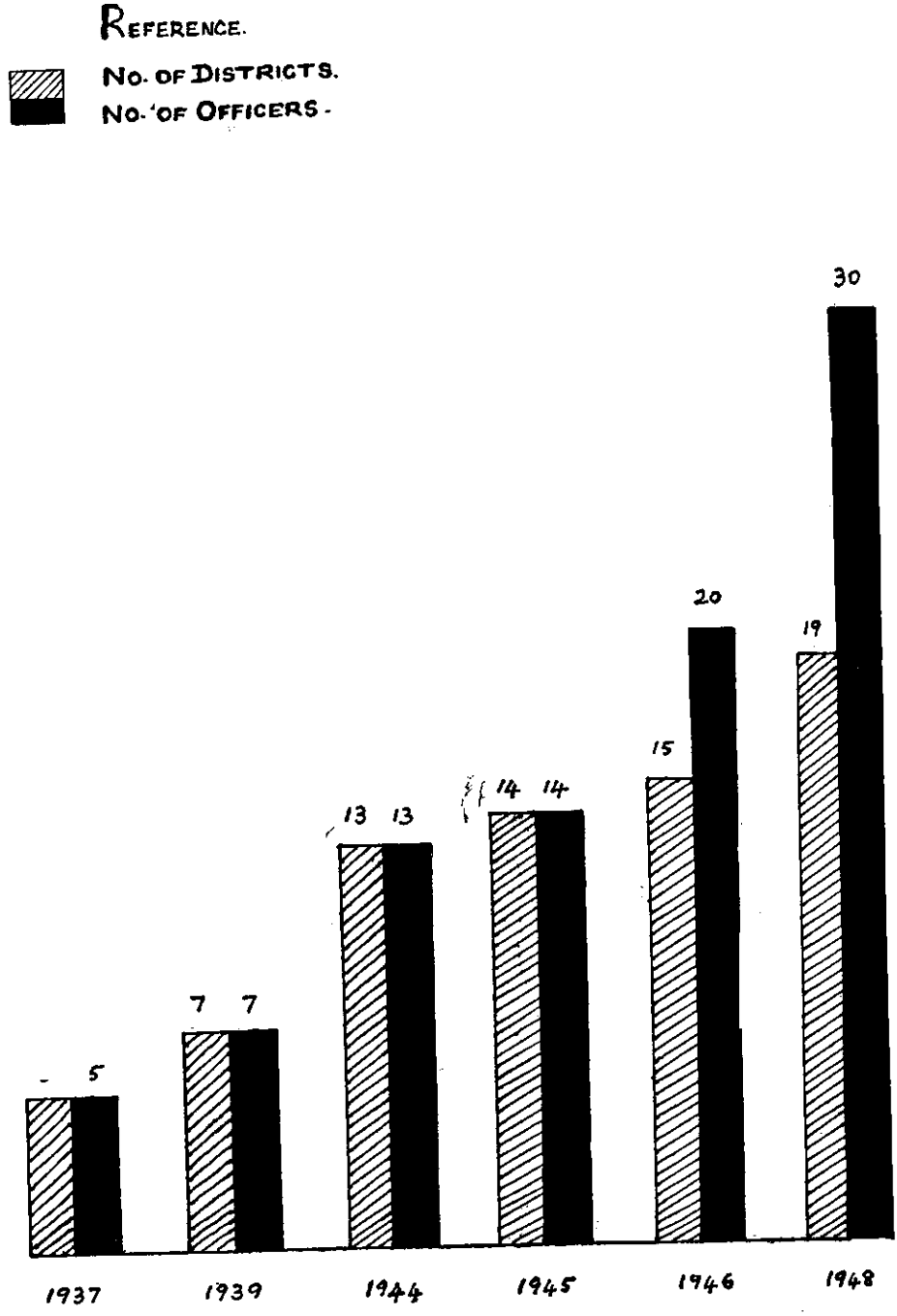
During the year the United Nations Organization awarded a Social Welfare Fellowship to Sri V. Krishna Menon, the Chief Probation Superintendent to observe, study and familiarize himself with the working of Social Welfare Programmes, Probation Departments and Institutions for Juvenile and Adult Delinquents in the United States of America and the Government were pleased to sanction his deputation for the duration of the Fellowship including period of travel. He was relieved of the post of Chief Probation Superintendent on the 21st of June 1948, to enable him to proceed to the United States of America and Lieut. C. Garratty, Assistant Inspector-General of Prisons, held additional charge of the post till 23rd July 1948 when Sri V. N. Nilakanta Rau, B.A., B.L., District Probation Officer of North Arcot, who was appointed to act temporarily as Chief Probation Superintendent, took charge. Sri V. N. Nilakanta Rau continued in the post till the end of the year.

3. In pursuance of their declared intention to extend the Probation System gradually to all the districts in the Province, the Government extended the provisions of the Madras Probation of Offenders Act to the districts of Cuddapah and South Arcot during the year, and sanctioned the appointment of one District Probation Officer to each of the two districts. Towards the end of the year, the Government sanctioned, as a temporary measure, the appointment of an Additional District Probation Officer to the Tiruchirappalli district, to cope with the great increase in probation work in the district.

I again requested the Government to extend the provisions of the Probation Act to the remaining six districts of the Province so that the Probation System may be consolidated in the whole Province and worked as a co-ordinated and well-knit unit. The Government's orders are awaited.

4. During the year I appointed one District Probation Officer each for the new districts of South Arcot, Salem, Nilgiris and Cuddapah, two temporary District Probation Officers—one man and one woman—for the City of Madras, and three Additional District Probation Officers, one each for the districts of Mathurai, Tanjore and Coimbatore. The Additional District Probation Officer, Tiruchirappalli, could not be appointed before the end of the year.

CHART SHOWING THE PROGRESS OF THE PROBATION DEPARTMENT, 1937—1948.



Sri K. Kuttiah, Additional District Probation Officer, Coimbatore district, drowned himself in the Cauvery River while attempting to save a child from drowning. Sri K. Palani, one of the District Probation Officers in the City of Madras, took leave from 4th August 1948 to the end of the year for reasons of health. The services of Sri M. A. Damodara Panicker, District Probation Officer of Malabar, were terminated on account of unsatisfactory work and Sri P. Veeraswami and Sri E. S. Venkatesan, District Probation Officers, resigned their posts. New candidates were appointed in these vacancies. The other District Probation Officers including the newly appointed candidates continued till the end of the year.

The late Sri K. Kuttiah was a steady and conscientious worker, and I wish to place on record the Department's sense of loss at his untimely and tragic death.

5. *Probation Committee.*—The Probation Committee of the Madras Presidency Discharged Prisoners' Aid Society at Madras met three times during the year. The Committee also arranged a public meeting at the " Goschen Home," Madras. Sri V. N. Nilakanta Rau, the acting Chief Probation Superintendent spoke on the working of the Probation System in the Province. The late Sir Gopathy Narayanaswamy Chetty also spoke on the needs and aims of probation.

The Probation Committee did not secure employment for any of the probationers recommended by the District Probation Officers, but secured job for 2 ex-Borstal inmates and helped 16 probationers and 8 ex-pupils with money and in other ways.

During the year Diwan Bahadur Sir Gopathy Narayanaswamy Chetty, *Kt.*, C.I.E., J.P., who may be said to be the father of the Probation System in this country, and who, even after provincialization of the system, had been taking keen interest in its working through the Probation Committee, died suddenly. His death is a great loss to the cause of probation, and I take this opportunity to place on record the invaluable services rendered by the late Sir Gopathy in the inception, stimulation and expansion of the Probation System in this Province.

6. *Actual work of probation.*—As in the previous years, the Department continued to be in charge of the work of probation under the Madras Probation of Offenders Act, the Madras Borstal Schools Act and the Madras Children Act.

The main functions under the Madras Probation of Offenders Act are—

(1) Preliminary investigations, and

(2) supervision.

The work under the Madras Children Act consists of—

(1) Preliminary investigations.

(2) supervision,

(3) enquiries into petitions regarding premature release on licence of juveniles committed to Certified Schools.

(4) enquiries into the existence of parents or relations for juveniles who are due for discharge after the completion of the period of their detention in the Certified Schools and of the suitability of handing them over to such parents or relatives, if any, and in the alternative, of the necessity of sending them to the Boys' or Girls' Clubs, as the case may be,

(5) supervision and aftercare of pupils released on licence, and

(6) the supervision and aftercare of pupils released from Certified Schools after the expiry of their full period of detention.

The main work of probation under the Madras Borstal Schools Act comprises—

(1) preliminary enquiries in the case of adolescent offenders of the borstal age before the disposal of their cases with a view to finding out whether they should be committed to the Borstal School, or not ;

(2) enquiries regarding Borstal inmates proposed to be released on licence under section 15 (1) of the Madras Borstal Schools Act to find out the suitability of their home environments and of parents and relations ;

(3) the aftercare of the Borstal inmates released on licence or discharged after their full term of detention.

Details regarding the working of the system under each of these statutes are given below :—

TABLE I.

Comparative statement of the work of District Probation Officers under the Madras Probation of Offenders Act during the years 1947 *and* 1948.

Serial number and district.	Number of preliminary enquiries made during.		Number of persons placed under supervision during.		Number of visits paid by District Probation Officers.		Number of visits received by District Probation Officers.		Number of periodical reports submitted to courts by District Probation Officers.	
	1947.	1948.	1947.	1948.	1947.	1948.	1947.	1948.	1947.	1948.
1 Madras City ..	577	462	108	69	3,469	1,948	1,040	551	1,745	1,039
2 Bellary	45	45	33	35	626	650	14	87	510	483
3 Chingleput	56	85	42	34	705	510	28	15	501	316
4 Chittoor	2	50	23	24	117	273	2	108	104	216
5 Coimbatore ..	107	96	60	51	1,184	965	526	304	345	461
6 Cuddapah	..	14	..	11	..	10	..	4	..	10
7 East Godavari ..	23	20	14	24	232	210	110	84	167	160
8 West Godavari ..	7	14	7	14	248	211	44	20	142	92
9 Malabar	163	138	85	58	679	323	171	46	562	243
10 Mathurai	87	177	36	189	1,328	1,342	46	121	556	755
11 Nilgiris the	..	8	..	11	..	67	..	3	..	20
12 North Arcot ..	81	116	76	73	778	551	30	59	411	154
13 South Arcot ..	..	28	..	14	..	25	..	4	..	21
14 Ramnad	78	84	62	28	509	554	42	65	302	464
15 Salem	..	72	..	36	..	416	..	9	..	298
16 Tanjore	301	142	86	45	506	712	32	26	390	462
17 Tiruchirappalli ..	109	169	62	82	803	815	485	711	634	738
18 Tirunelveli	27	112	22	62	339	375	60	35	226	436
19 Visakhapatnam ..	24	29	17	32	430	317	57	36	309	242
Total ..	1,687	1,861	733	892	11,053	10,274	2,696	2,288	6,894	6,610

TABLE II.

Progress of Probationers under the Madras Probation of Offenders Act, during the year 1948.

Serial number and district.	Number of persons on supervision at the beginning of 1948.	Number of persons placed on supervision.	Total.	Number of persons whose probation expired.	Number of persons whose probation was terminated.	Number of persons reverted to crime.	Total disposals.	Number of persons on supervision at the end of the year 1948.	Percentage of reversion to crime.
1 Madras City ..	161	69	230	124	..	15	139	91	6·52
2 Bellary	45	35	80	20	..	4	24	56	5·00
3 Chingleput	92	34	126	66	..	2	68	58	1·59
4 Chittoor	24	24	48	13	..	3	16	32	6·25
5 Coimbatore	80	51	131	42	..	3	45	86	2.20
6 Cuddapah	..	11	11	..	..	..	..	11	..
7 East Godavari ..	13	24	37	11	1	3	15	22	8·11
8 West Godavari ..	4	14	18	4	..	..	4	14	..
9 Malabar	91	58	149	62	..	1	63	86	0·67
10 Mathurai	45	189	234	98	4	1	103	131	0·43
11 Nilgiris, the	..	11	11	..	..	..	..	11	..
12 North Arcot ..	88	73	161	57	..	4	61	100	2·48
13 South Arcot	..	14	14	..	..	..	..	14	..
14 Ramnad	73	28	101	52	..	..	52	49	..
15 Salem	..	36	36	..	..	..	..	36	..
16 Tanjore	78	45	123	80	..	1	81	42	0·81
17 Tiruchirappalli ..	64	82	146	46	1	5	52	94	3·42
18 Tirunelveli	30	62	92	18	1	6	25	67	6·52
19 Visakhapatnam ..	25	32	57	26	..	..	26	31	..
Total ..	913	892	1,805	719	7	48	774	1,031	2·66

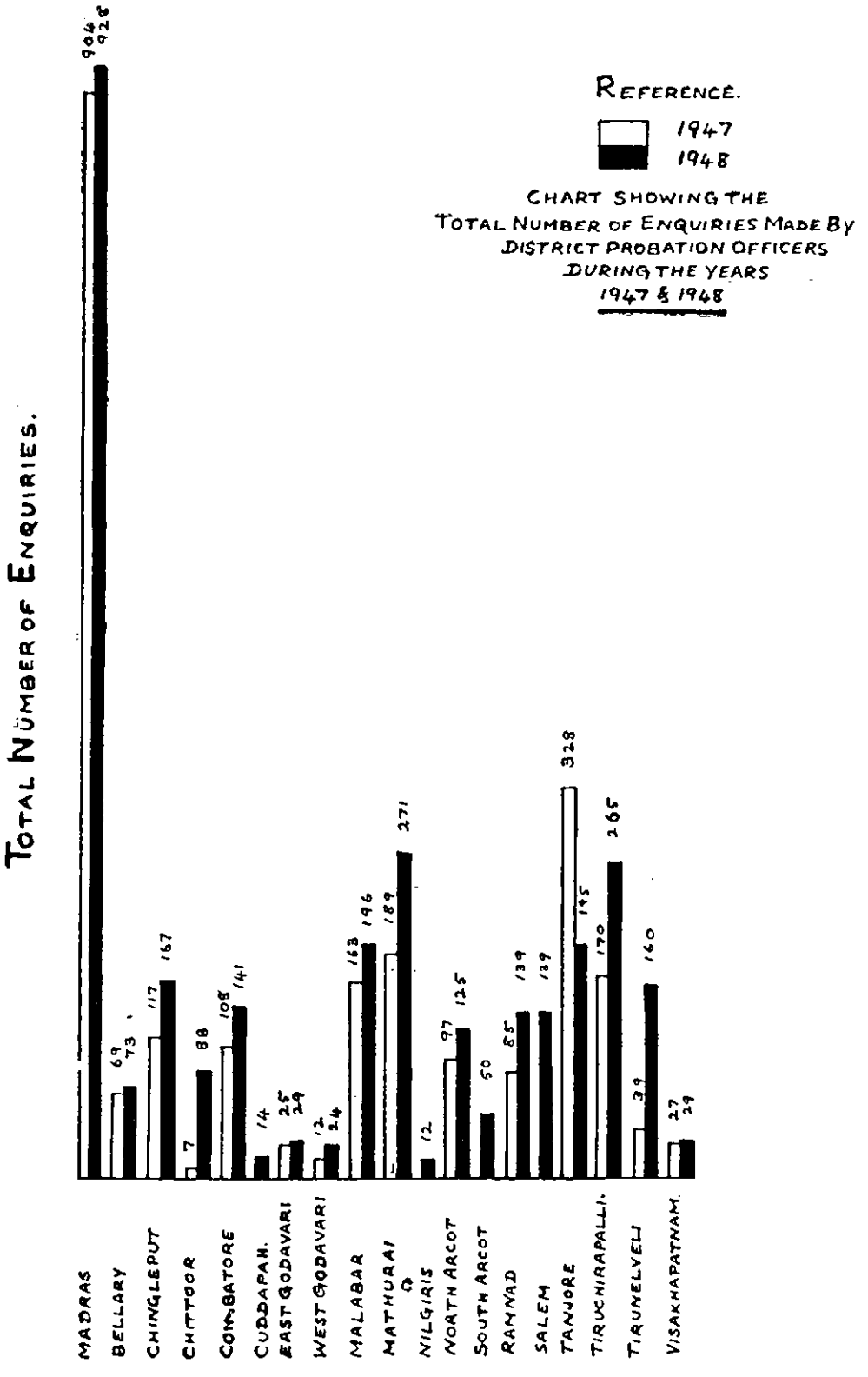

Reference.
1947
1948
Chart showing the Total Number of Enquiries made by District Probation Officers during the years 1947 & 1948
Total Number of Enquiries.
904
928
69
73
117
167
7
88
108
141
14
25
29
12
24
163
196
189
271
12
97
125
50
85
139
139
328
195
170
265
39
160
27
29
Madras
Bellary
Chingleput
Chittoor
Coimbatore
Cuddapah.
East Godavari
West Godavari
Malabar
Madurai
Nilgiris
North Arcot
South Arcot
Ramnad
Salem
Tanjore
Tiruchirapalli.
Tirunelveli
Visakhapatnam.

TABLE III.

Comparative statement of the total number of persons dealt with under the Madras Probation of Offenders Act, 1936, during the years 1947 and 1948.

Serial number and district.	Under section 3 of the Act (i.e.), release after admonition.		Under section 4 (1) of the Act (i.e.), release without supervision.		Under section 4 (1) and (2) of the Act (i.e.), release with supervision order.		Total number of persons dealt with under the Act.	
	1947.	1948.	1947.	1948.	1947.	1948.	1947.	1948.
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
1 Madras City	97	135	497	446	110	74	704	655
2 Bellary	7	..	15	..	33	35	55	35
3 Chingleput	15	12	46	54	41	27	102	93
4 Chittoor	9	18	18	56	22	24	49	98
5 Coimbatore	57	81	52	49	65	60	174	190
6 Cuddapah	..	2	..	3	..	11	..	16
7 East Godavari ..	..	2	..	28	14	24	14	54
8 West Godavari ..	15	15	16	35	7	14	38	64
9 Malabar	20	15	39	43	81	58	140	116
10 Mathurai	1	11	96	784	35	189	132	984
11 Nilgiris, the	..	3	..	..		10	..	13
12 North Arcot	27	44	34	199	76	73	137	316
13 South Arcot	..	97	..	30	..	14	..	141
14 Ramnad	38	246	105	173	64	24	207	443
15 Salem	..	1	..	15	..	34	..	50
16 Tanjore	58	104	293	279	84	43	435	426
17 Tiruchirappalli ..	43	45	72	86	64	84	179	215
18 Tirunelveli	84	202	58	127	20	62	162	391
19 Visakhapatnam ..	17	33	10	34	17	32	44	99
Total ..	488	1,066	1,351	2,441	733	892	2,572	4,399

7. *The Madras Probation of Offenders Act.*—Table I shows the number of preliminary investigations made by the District Probation Officers during the year under report, the number of probationers placed under their supervision during the year, the number of visits paid and received by them, and the number of reports submitted by them to the courts. Tables II and III show the progress of the probationers during the year.

There was an increase in the number of preliminary enquiries and the number of persons placed under supervision, but considering the fact that probation began to be worked in four more districts during the year, and that three additional District Probation Officers were appointed for the districts of Mathurai, Tanjore and Coimbatore, the increase is not encouraging. In many districts, there was a marked decrease in work in the beginning of the year, but due to the special interest taken by the District Magistrates, the probation system began to be increasingly applied in these districts towards the end of the year, but still Madras and Tanjore did considerably less work than during the preceding year.

8. At the end of the year the number of persons placed under supervision was 1,031 as against 913 at the end of the past year, showing an increase of 12·90 per cent. Cases under supervision during the year exceeded the figure for 1947 by 15·50 per cent, being 1,805 and 1,563 respectively. But the number of visits paid and received by the District Probation Officers decreased from 11,953 and 2,696 in 1947 to 10,274 and 2,288 in 1948, a decrease of 14·06 per cent and 15·00 per cent respectively. The number of reports submitted to Courts also showed a decrease of 4·10 per cent being 6,610 in 1948 as against 6,894 in 1947. The total number of persons dealt with under the various sections of the Madras Probation of Offenders Act during the year under report was 4,399 compared to 2,572 in the past year, an increase of 71·06 per cent—Mathurai, Ramnad, North Arcot, Tiruchirappalli, Tirunelveli and Visakhapatnam contributing mainly to the increase.

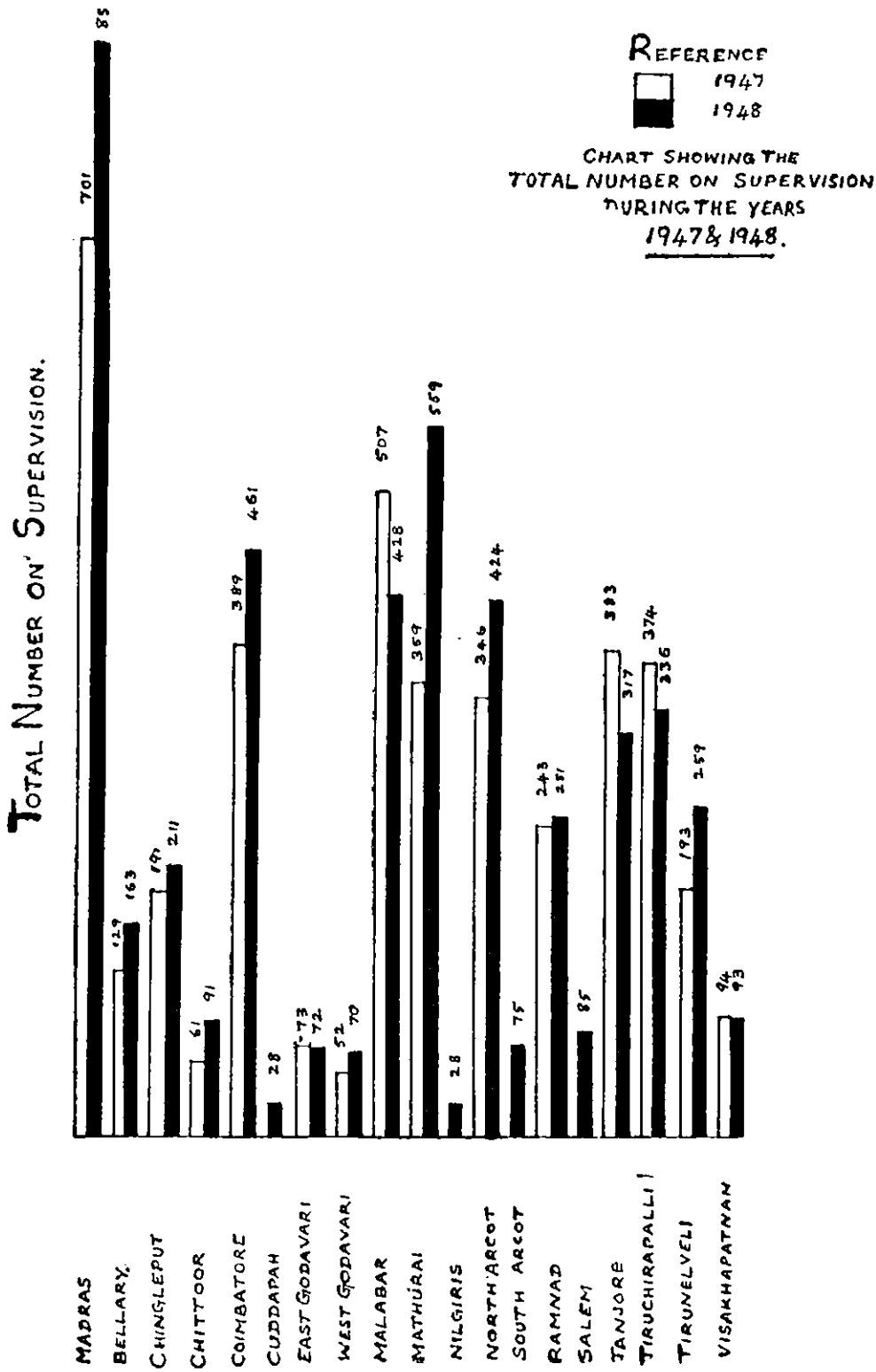

REFERENCE
1947
1948
CHART SHOWING THE TOTAL NUMBER ON SUPERVISION DURING THE YEARS 1947 & 1948.
TOTAL NUMBER ON SUPERVISION.
MADRAS
BELLARY
CHINGLEPUT
CHITTOOR
COIMBATORE
CUDDAPAH
EAST GODAVARI
WEST GODAVARI
MALABAR
MATHURAI
NILGIRIS
NORTH ARCOT
SOUTH ARCOT
RAMNAD
SALEM
TANJORE
TIRUCHIRAPALLI
TIRUNELVELI
VISAKHAPATNAM
701
85
129
163
191
211
61
91
389
461
28
73
72
52
70
507
418
359
559
28
346
424
75
243
251
85
313
317
374
336
193
259
94
93

TABLE IV.

Comparative statement of work of probation under the Madras Children Act, 1920, during the years 1947 and 48.

Serial number and district.	Number of preliminary enquiries made in		Number of juveniles on probation at the beginning of		Number placed on supervision during		Total number on supervision during		Number of cases in which probation expired during		Number on supervision at the end of	
	1947.	1948.	1947.	1948.	1947.	1948.	1947.	1948.	1947.	1948.	1947.	1948.
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)
1 Madras City ..	204	366	75	71	174	96	149	167	78	87	71	80
2 Bellary ..	..	1	..	..	..	1	..	1	..	..	..	1
3 Chingleput ..	..	11	2	2	..	..	2	2	..	2	2	..
4 Chittoor ..	..	4	..	..	..	5	..	5	..	5	..	2
5 Coimbatore ..	1	4	..	1	1	..	1	1	..	1	1	..
6 Cuddapah ..	..	..	..	..	..	..	..	..	..	..	..	..
7 East Godavari	..	..	..	3	3	4	3	7	..	3	3	4
8 West Godavari	..	2	..	2	2	1	2	3	..	2	2	1
9 Malabar ..	..	5	..	6	6	..	6	6	..	6	6	..
10 Mathurai ..	90	..	..	..	14	..	14	..	14	..	..	..
11 Nilgiris, the ..	..	..	..	..	..	..	..	..	..	..	..	..
12 North Arcot ..	13	..	3	2	7	32	10	34	8	2	2	32
13 South Arcot ..	..	..	..	..	..	..	..	..	..	..	..	..
14 Ramnad ..	..	5	..	..	..	..	..	..	..	..	..	..
15 Salem	..	28	..	..	..	40	..	40	..	..	..	40
16 Tanjore ..	..	2	..	..	..	..	..	..	..	..	..	..
17 Tiruchirappalli.	23	42	1	2	4	4	5	6	3	3	2	3
18 Tirunelveli ..	..	4	..	..	..	1	..	..	..	..	..	1
19 Visakhapatnam	..	..	..	..	..	..	..	..	..	..	..	..
Total ..	331	474	81	89	111	184	192	273	103	109	89	164

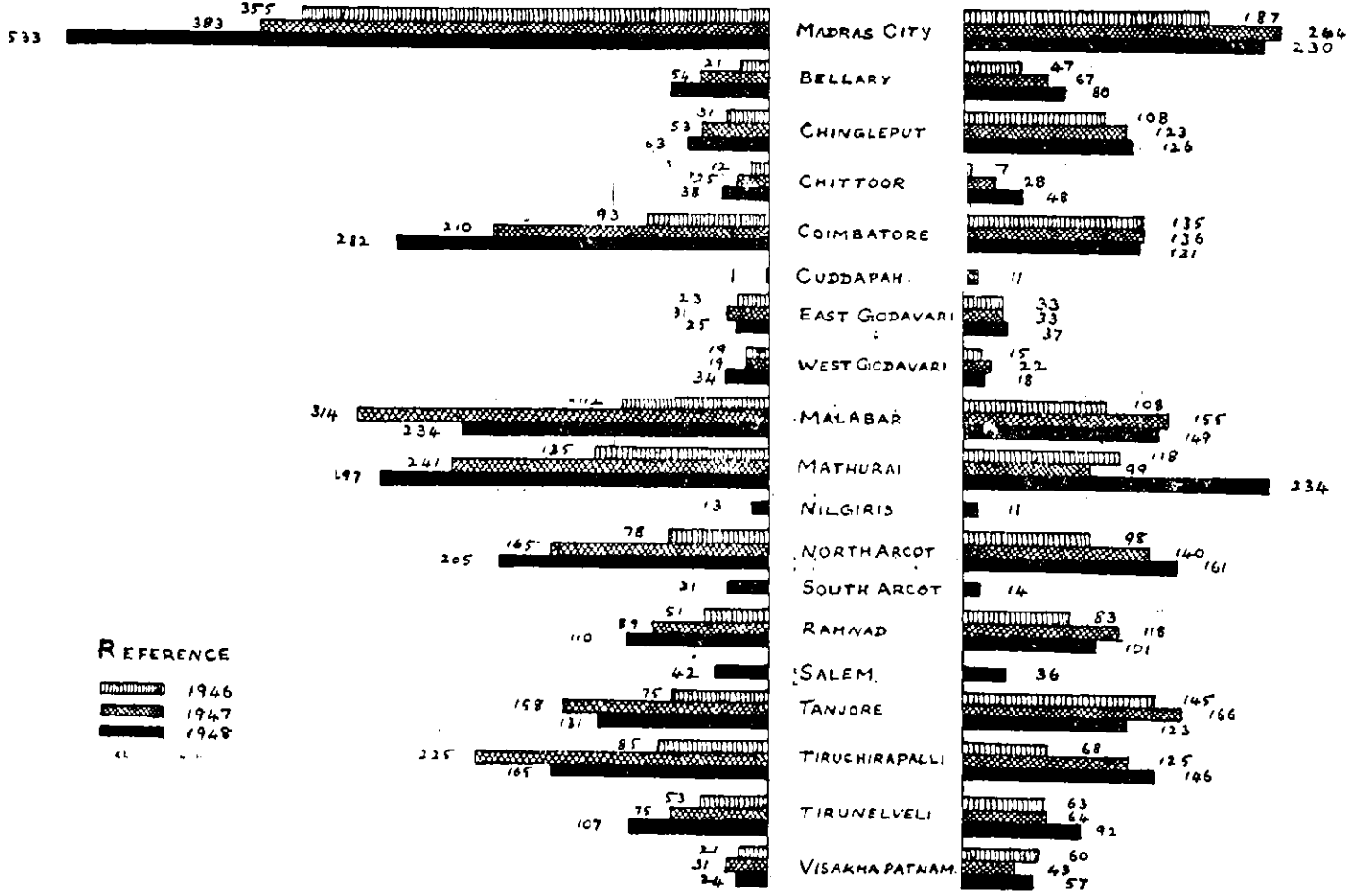
9. *The Madras Children Act.*—Table IV gives a comparative statement of the number of preliminary investigations and the number of juveniles under supervision in the year under report and in the previous year. Among the old probation districts, Madras, Mathurai, North Arcot and Tiruchirappalli made a fair use of the Probation Officers in making social investigations about juveniles brought before the Juvenile Courts and in the supervision work of children who needed control, direction and assistance. Among the new districts, Salem made a good start making use of the Probation Officer for 28 preliminary enquiries and 40 cases of supervision. But in the other districts, the children brought before the courts were apparently treated like adult offenders and were denied the advantages of the provisions of the Madras Children Act. This can only be avoided if Juvenile Courts are established in all the important towns of the Province.

The total number of preliminary enquiries made in 1948 was 474 as against 331 in 1947, an increase of 143 or 43·20 per cent. The number of children placed under the supervision of the Probation Officers rose from 111 in 1947 to 184 in the year under report, an increase of 73 or 65·80 per cent.

In their Memorandum No. 7803-N/46-2, Home, dated 9th December 1946 the Government ordered that no juvenile offender should be committed to a Certified School until after getting the report of the Probation Officer about the offender's antecedents, home surroundings, etc., but the Chief Inspector of Certified Schools states that since the issue of the Government Memorandum, 1,489 children were committed to the Certified Schools and that in only 20 cases the reports of the District Probation Officers accompanied the committal warrants.

CHART SHOWING THE NUMBER OF PERSONS UNDER SUPERVISION UNDER

MADRAS CHILDREN ACT. MADRAS PROBATION OF OFFENDERS ACT.



The report of social investigations made by the Probation Officers, if sent to the school authorities along with the committal warrant, would not only help them a great deal in determining the plan of treatment of the juvenile while in the School, but would also facilitate arrangements for after-care on discharge from the School.

TABLE V.

Comparative statement of the work of after-care of ex-pupils during the years 1947 *and* 1948.

Serial number and district.	Number of enquiries made in		Total number of ex-pupils on supervision.		Number of reports submitted during	
	1947.	1948.	1947.	1948.	1947.	1948.
(1)	(2)	(3)	(4)	(5)	(6)	(7)
1 Madras City	123	100	383	366	550	611
2 Bellary	24	27	54	74	78	222
3 Chingleput	61	71	53	61	77	126
4 Chittoor	5	34	25	33	42	74
5 Coimbatore	..	41	210	281	140	163
6 Cuddapah	..	..	..	1	..	..
7 East Godavari	2	9	31	18	46	46
8 West Godavari	5	8	19	31	26	14
9 Malabar	..	53	314	228	71	10
10 Mathurai	12	94	241	297	40	182
11 Nilgiris, the	..	4	..	13	..	21
12 North Arcot	3	9	165	171	54	8
13 South Arcot	..	22	..	31	..	17
14 Ramnad	7	50	89	110	77	82
15 Salem	..	39	..	2	..	3
16 Tanjore	27	51	158	131	169	174
17 Tiruchirappalli	38	54	225	159	255	87
18 Tirunelveli	12	44	75	106	133	217
19 Visakhapatnam ..	3	..	31	24	12	18
Total ..	322	710	2,073	2,137	1,770	2,075

TABLE VI.

Comparative statement of work of after-care of ex-inmates of the Borstal School, Palamcottah, during 1947 *and* 1948.

Serial number and district.	Number of persons under supervision.		Number of after-care reports submitted in-	
	1947.	1948.	1947.	1948.
(1)	(2)	(3)	(4)	(5)
1 Madras City	74	87	96	156
2 Bellary	8	8	15	28
3 Chingleput	15	22	38	43
4 Chittoor	8	5	6	10
5 Coimbatore	43	48	16	21
6 Cuddapah	..	16	..	12
7 East Godavari	9	10	12	18
8 West Godavari	11	18	20	20
9 Malabar	38	45	31	24
10 Mathurai	19	28	16	42
11 Nilgiris, the	..	4	..	8
12 North Arcot	41	58	36	16
13 South Arcot	..	30	..	13
14 Ramnad	36	40	16	60
15 Salem	..	7	..	7
16 Tanjore	59	63	40	78
17 Tiruchirappalli	24	25	22	18
18 Tirunelveli	54	60	50	101
19 Visakhapatnam	20	12	4	8
Total ..	469	586	418	683

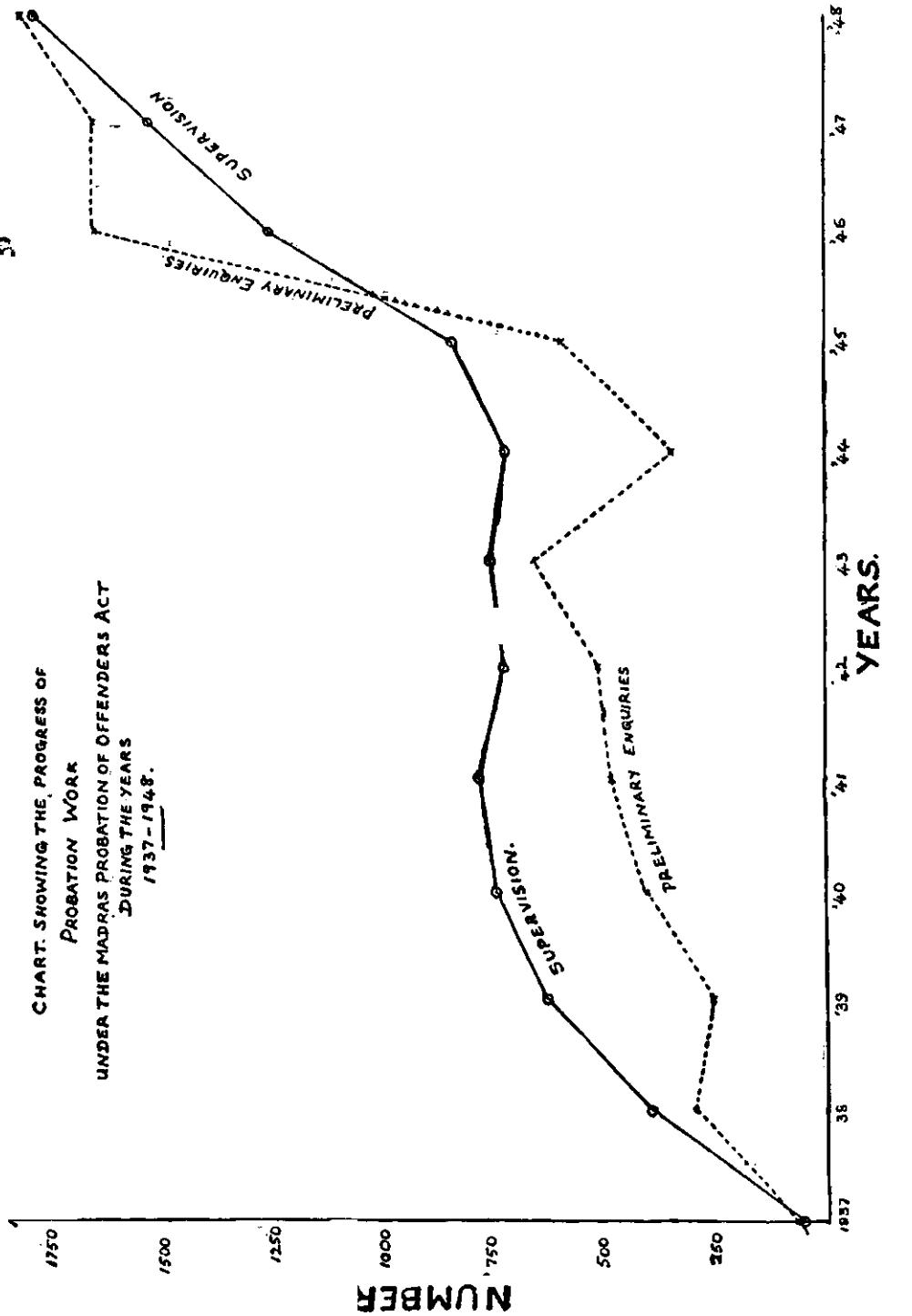


CHART SHOWING THE PROGRESS OF
PROBATION WORK
UNDER THE MADRAS PROBATION OF OFFENDERS ACT
DURING THE YEARS
1937-1948.
SUPERVISION
PRELIMINARY ENQUIRIES
SUPERVISION.
PRELIMINARY ENQUIRIES
NUMBER
YEARS.
1750
1500
1250
1000
750
500
250
1937
38
39
40
41
42
43
44
45
46
47
48

Table V shows the number of enquiries made regarding pupils before their discharge from the Certified Schools, the number of ex-pupils under the supervision of the District Probation Officers during the year under report and the number of after-care reports submitted by them as compared with the corresponding figures in the previous year. The number of ex-pupils under supervision increased from 2,073 to 2,137 during the year. The number of enquiries made increased from 322 to 710 and the number of reports submitted rose from 1,770 to 2,075, an increase of 120·50 and 17·20 per cent respectively.

10. *The Madras Borstal Schools Act.*—Table VI gives a comparative statement of the number of ex-Borstal Inmates under the supervision of the District Probation Officers and the number of after-care reports submitted by them in the years 1947 and 1948. The number of persons under supervision rose from 459 to 586, an increase of 127 or 27·20 per cent and the number of reports submitted increased from 418 to 683, i.e., by 265 or 63·40 per cent.

TABLE VII.

Comparative statement showing the total work done by the District Probation Officers during the years 1947 *and* 1948 *under the Madras Probation of Offenders Act, the Madras Children Act and the Madras Borstal Schools Act.*

Serial number and district.	Total number of enquiries under						Total number of persons under supervision under			
	Madras Probation of Offenders Act.		Madras Children and Madras Borstal Schools Acts.		Total		Madras Probation of Offenders Act.		Madras Children Act.	
	1947.	1948.	1947.	1948.	1947.	1948.	1947.	1948.	1947.	1948.
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
1 Madras City ..	577	462	327	466	904	928	244	230	383	533
2 Bellary ..	45	45	24	28	69	73	67	80	54	75
3 Chingleput ..	56	85	61	82	117	167	123	126	53	63
4 Chittoor ..	2	50	5	38	7	88	28	48	25	38
5 Coimbatore ..	107	96	1	45	108	141	136	131	210	282
6 Cuddapah ..	..	14	..	..	..	14	..	11	..	1
7 East Godavari.	23	20	2	9	25	29	33	37	31	25
8 West Godavari.	7	14	5	10	12	24	22	18	19	34
9 Malabar ..	163	138	..	58	163	196	155	149	314	234
10 Mathurai ..	87	177	102	94	189	271	99	234	241	297
11 Nilgiris, the ..	..	8	..	4	..	12	..	11	..	13
12 North Arcot ..	81	116	16	9	97	125	140	161	165	205
13 South Arcot ..	..	28	..	22	..	50	..	14	..	31
14 Ramnad ..	71	84	7	55	85	139	118	101	89	110
15 Salem ..	..	72	..	67	..	139	..	36	..	42
16 Tanjore ..	301	142	27	53	328	195	166	123	158	131
17 Tiruchirappalli.	109	169	61	96	170	265	125	146	225	165
18 Tirunelveli ..	27	112	12	48	39	160	64	92	75	107
19 Visakhapatnam.	24	29	3	..	27	29	43	57	31	24
Total ..	1,687	1,861	653	1,184	2,340	3,045	1,563	1,805	2,073	2,410

TABLE VII—*cont.*

Comparative statement showing the total work done by the District Probation Officers during the years 1947 *and* 1948 *under the Madras Probation of Offenders Act, the Madras Children Act and the Madras Borstal Schools Act*—cont.

Serial number and district.	Total number of persons under supervision under—*cont.*				Total number of visits paid.			
	Madras Borstal Schools Act.		Total.		Probationers.		Ex-pupils and Ex-inmates.	
	1947.	1948.	1947.	1948.	1947.	1948.	1947.	1948.
	(12)	(13)	(14)	(15)	(16)	(17)	(18)	(19)
1 Madras City ..	74	87	701	850	3,469	1,948	2,011	2,121
2 Bellary ..	8	8	129	163	626	650	93	250
3 Chingleput ..	15	22	191	211	705	510	177	191
4 Chittoor ..	8	5	61	91	117	273	48	136
5 Coimbatore ..	43	48	389	461	1,184	965	200	572
6 Cuddapah ..	..	16	..	28	..	10	..	24
7 East Godavari ..	9	10	73	72	232	210	113	69
8 West Godavari ..	11	18	52	70	248	211	92	76
9 Malabar ..	38	45	507	428	679	323	407	45
10 Mathurai ..	19	28	359	559	1,328	1,342	180	307
11 Nilgiris, the ..	..	4	..	28	..	67	..	79
12 North Arcot ..	41	58	346	424	778	551	220	51
13 South Arcot ..	..	30	..	75	..	25	..	34
14 Ramnad ..	36	40	243	251	509	554	59	133
15 Salem ..	..	7	..	85	..	416	..	33
16 Tanjore ..	59	63	383	317	506	712	222	299
17 Tiruchirappalli ..	24	25	374	336	803	815	344	226
18 Tirunelveli ..	54	60	193	259	339	375	189	124
19 Visakhapatnam ..	20	12	94	93	430	317	66	42
Total ..	459	586	4,095	4,801	11,953	10,274	4,421	4,812

Serial number and district.	Total number of visits paid—*cont.*		Total number of reports submitted.					
	Total.		Probationers.		Ex-pupils and ex-inmates.		Total.	
	1947.	1948.	1947.	1948.	1947.	1948.	1947.	1948
	(20)	(21)	(22)	(23)	(24)	(25)	(26)	(27)
1 Madras City ..	5,480	4,069	1,745	1,039	1,404	1,429	3,149	2,468
2 Bellary ..	719	900	510	486	93	250	603	736
3 Chingleput ..	882	701	501	313	129	211	630	524
4 Chittoor ..	165	409	104	216	48	84	152	300
5 Coimbatore ..	1,384	1,537	345	461	156	184	501	645
6 Cuddapah ..	..	34	..	10	..	12	..	22
7 East Godavari ..	345	279	167	160	72	130	239	290
8 West Godavari ..	340	287	142	92	58	34	200	126
9 Malabar ..	1,086	368	562	243	129	34	691	277
10 Mathurai ..	1,508	1,649	556	755	56	224	612	979
11 Nilgiris, the ..	..	146	..	20	..	29	..	49
12 North Arcot ..	998	602	411	154	139	24	550	178
13 South Arcot ..	..	59	..	21	..	30	..	51
14 Ramnad ..	568	687	302	464	93	142	395	606
15 Salem ..	..	449	..	298	..	10	..	308
16 Tanjore ..	728	1,011	390	462	209	252	599	714
17 Tiruchirappalli.	1,147	1,041	634	738	300	157	934	895
18 Tirunelveli ..	528	499	216	436	183	318	399	754
19 Visakhapatnam.	496	309	309	242	16	26	325	268
Total ..	16,374	15,086	6,894	6,610	3,085	3,580	9,979	10,190

11. *Total work.*—Table VII shows the total work done by the District Probation Officers under the Madras Probation of Offenders Act, the Madras Borstal Schools Act and the Madras Children Act during the year under report as compared with the corresponding figures for the preceding year. It will be noted that there was an increase under all heads except the number of visits paid which decreased from 16,374 in 1947 to 15,086 in 1948, i.e., by 1,288 or 7·90 per cent. The number of enquiries increased from 2,340 to 3,045, i.e., by 30·10 per cent, the number of persons under supervision increased from 4,095 to 4,801, i.e., by 17·20 per cent, and the number of reports submitted rose from 9,979 to 10,190, i.e., by 211 or 2·10 per cent. The decrease in the number of visits is on account of the fact that during the year there was considerable dislocation of work in various districts for reasons stated in paragraph 4 and that consequently full complement of Probation Officers were not working in these districts throughout the year.

12. In the districts of North Arcot, Chingleput, Malabar, Ramnad, Tirunelveli and Visakhapatnam, the volume of work has increased so much that it is impossible for any District Probation Officer to handle it single-handed. I have submitted proposals to the Government to appoint additional District Probation Officers in these districts.

13. In my report for the past year I pointed out that as against 192 juveniles placed on probation throughout the Province, there were 2,300 detained in the Certified Schools. During the year under report the number of juveniles on probation was 273 as against 1,881 detained in the Certified Schools. Though there was a slight improvement in the situation, there is still scope for considerable expansion of Probation Work among the juveniles.

14. *Visits by the Inspector-General of Prisons.*—I visited the districts of Visakhapatnam, Coimbatore, Salem, Bellary, Mathurai, Malabar, North Arcot and Tirunelveli and in all these places, inspected the records of the District Probation Officers, discussed with them the progress of the cases under their supervision and afforded them all possible help to improve their work.

15. The Assistant Inspector-General of Prisons visited the districts of Mathurai and Coimbatore and inspected the records of the District Probation Officers.

16. *Inspection by the Chief Probation Superintendent.*—Sri V. Krishna Menon inspected the work of the District Probation Officer, Coimbatore, and interviewed the Additional District Magistrate of the district with a view to enlisting his support in the administration of the Probation System. Sri V. N. Nilakanta Rau, the Acting Chief Probation Superintendent, toured the districts of Bellary, West and East Godavari, Visakhapatnam, South Arcot, Tanjore, Tiruchirappalli, Salem and Chittoor and inspected the work of the District Probation Officers. He too interviewed the District Magistrates and the Additional District Magistrates of the districts visited and tried to popularise the working of the Probation System in these places.

17. *Finance.*—The total expenditure on Probation Work during the year was Rs. 73,870–13–0 as against Rs. 57,061–5–6 in the previous year. A detailed statement is appended.

APPENDIX.

Statement of Expenditure on Probation Work during the year 1948.

Serial number and district.	Pay of Officers.	Pay of Establishment.	Dearness allowance.	Fixed travelling allowance.	Travelling allowance.
(1)	(2)	(3)	(4)	(5)	(6)
	RS. A.	RS. A.	RS. A.	RS. A.	RS. A.
1 Madras—Chief Probation Superintendent, Office Establishment and City District Probation Officers.	3,443 14	14,309 6	4,901 6	..	577 3
2 Bellary	..	1,368 0	328 0	600 0	..
3 Chingleput	..	1,453 6	331 0	588 10	..
4 Chittoor	..	1,385 6	310 15	544 10	33 2
5 Coimbatore—					
Principal	..	1,541 1	359 0	667 0	..
Additional	..	278 1	72 0	63 0	..
6 Cuddapah	..	300 0	72 0	150 0	75 14
7 East Godavari	..	1,301 1	304 0	600 0	..
8 West Godavari	..	1,224 0	292 0	505 0	59 10
9 Malabar	..	1,124 7	266 0	450 0	15 13
10 Mathurai—					
Principal	..	1,541 7	358 14	471 12	..
Additional	..	894 2	216 0	302 12	..
11 Nilgiris, the	..	690 15	168 0	410 0	..
12 North Arcot	..	1,278 14	303 14	572 8	..
13 South Arcot	..	495 3	120 0	227 8	..
14 Ramnad	..	1,301 0	300 0	600 0	..
15 Salem	..	890 15	216 0	390 0	47 2
16 Tanjore—					
Principal	..	1,301 7	316 12	537 0	..
Additional	..	470 15	120 0	157 8	..
17 Tiruchirappalli	..	1,254 0	305 0	597 8	..
18 Tirunelveli	..	1,297 15	308 0	595 0	..
19 Visakhapatnam	..	1,415 12	333 0	505 0	..
Total ..	3,443 14	37,117 5	10,301 13	9,534 12	808 12

Serial number and district.	Other Compensatory allowances.	Other charges.	Service postage.	Total.
	(7)	(8)	(9)	(10)
	RS. A.	RS. A.	RS. A.	RS. A.
1 Madras—Chief Probation Superintendent, Office Establishment and City District Probation Officers	5,777 15	1,950 15	3,000 0	3,443 14 30,516 13
2 Bellary	..	..	..	2,296 0
3 Chingleput	301 13	208 1	..	2,882 14
4 Chittoor	..	124 6	..	2,398 7
5 Coimbatore—				
Principal	..	53 7	..	2,620 8
Additional	..	..	..	413 1
6 Cuddapah	..	..	..	597 14
7 East Godavari	50 0	171 6	..	2,426 7
8 West Godavari	35 0	115 0	..	2,230 10
9 Malabar	35 0	17 12	..	1,909 0
10 Mathurai—				
Principal	50 0	130 0	..	2,552 1
Additional	..	49 0	..	1,461 14
11 Nilgiris, the	102 14	3 0	..	1,374 13
12 North Arcot	35 0	0 4	..	2,190 8
13 South Arcot	35 0	..	..	877 11
14 Ramnad	..	70 0	..	2,271 0
15 Salem	35 0	..	..	1,579 1
16 Tanjore—				
Principal	50 0	16 10	..	2,221 13
Additional	7 0	..	..	755 7
17 Tiruchirappalli	50 0	0 14	..	2,207 6
18 Tirunelveli	50 0	4 0	..	2,254 15
19 Visakhapatnam	50 0	85 0	..	2,388 12
Total ..	6,664 10	2,999 11	3,000 0	73,870 13

18. *Special features.*—During the year the Second Session of the Indian Conference of Social Work was held at Madras from December 18, 1948 to December 22, 1948. Sri V. N. Nilakanta Rau, the Acting Chief Probation Superintendent, was sent as the Delegate of the Probation Department to the Conference. I read a paper at the Conference on " Treatment and Prevention of Crime

19. Sri V. Krishna Menon, the Chief Probation Superintendent on deputation, on his way back from the United States of America, stayed in London for about three weeks and studied the working of the Probation Department, Juvenile Courts, Borstal Schools and Institutions for Children in the United Kingdom. The knowledge he has acquired in these foreign countries will be most useful to this Province.

20. *Work in the districts—Madras City.*—In my report for the last year I stated there was a setback in the work of Probation in the City which continued even in the year under report. But, towards the middle of the year, due to the special interest evinced by the Chief Presidency Magistrate, the work again began to progress well and this progress is steadily continuing. The Juvenile Court also began to make increasing use of the services of the Probation Officers.

The number of enquiries made by the District Probation Officers increased from 904 to 928 and the number of persons under supervision increased from 701 to 850, but the number of visits paid decreased from 5,480 to 4,069 and the number of reports submitted from 3,149 to 2,468. This decrease is accounted for by the fact that there was considerable dislocation of work in the City during the year on account of the transfer of City Probation Officers to fill up vacancies of Probation Officers in the districts due to death, removal and leave. Though the sanctioned strength of the Probation Officers in the City of Madras is 8, the actual number of Officers working throughout the year came only to an average of 5·80. I am now asking for leave reserves.

21. *Arcot, North.*—Sri V. N. Nilakata Rau held the post of the District Probation Officer till 22nd July 1948 from which date Sri A. R. Dhruvasan, M.A., held the post till the end of the year. The number of enquiries made, the number of cases under supervision, the number of visits paid and the number of reports submitted were 125, 424, 602 and 178 respectively in the year under report as against 97, 346, 998 and 550 in the previous year. There was an appreciable increase in the number of preliminary enquiries and the number of cases under supervision, but the number of visits and the number of reports decreased considerably. The work in the district is much too heavy to be handled by a single Officer.

22. *Arcot, South.*—Probation was extended to this district only during the year under report and the work commenced with the appointment of a District Probation Officer on 8th July 1948. The District Probation Officer made 50 preliminary enquiries, paid 59 visits and submitted 51 reports to the Courts. He had 75 persons under his supervision at the end of the year.

23. *Bellary.*—The work in the district increased steadily during the year. The District Probation Officer supervised 163 cases, paid 900 visits and submitted 736 reports as against 129 supervision cases, 719 visits and 603 reports during the previous year. The District Probation Officer is working under heavy handicap and needs assistance.

24. *Chingleput.*—The work in the district became heavier during the year, the number of preliminary enquiries increasing from 117 in 1947 to 167 and the number of cases under supervision rising from 191 to 211. With the great

increase in preliminary enquiries, one single District Probation Officer could not pay adequate attention to all cases, and hence the number of visits and reports decreased from 882 and 630 in 1947 to 701 and 524 respectively in the year under report.

25. *Chittoor.*—The work in the district improved steadily but slowly during the year. The number of preliminary enquiries increased from 7 to 88, the supervision cases from 61 to 91, the number of visits from 165 to 409 and the number of reports from 152 to 300.

26. *Coimbatore.*—An Additional District Probation Officer was sanctioned for the district in 1947 but was actually appointed in the district from 10th May 1948 but died by drowning suddenly soon afterwards. The next man appointed in his place resigned his office and the present Additional District Probation Officer joined on 4th October 1948. Consequently the office of the Additional District Probation Officer was held only for less than 6 months in the year. The number of preliminary enquiries made in the district during the year including those made by the Additional District Probation Officer was 141 as against 108 in the previous year. Similarly the number of persons under supervision, the number of visits made and reports submitted were 461, 1,537 and 645 as against 389, 1,384 and 501 respectively in 1947. The work in the District is heavy even for two officers.

27. *Cuddapah.*—Probation work commenced in the district during the year with the appointment of a District Probation Officer on 1st September 1948. The District Probation Officer made 14 enquiries, had 28 cases placed under his supervision, paid 34 visits and submitted 22 reports.

28. *Godavari—East and West.*—In spite of the Government's circulars, my own appeals to the District Magistrates and the efforts of the Chief Probation Superintendent there was not much improvement in the work of probation in these two districts.

In East Godavari the District Probation Officer made 29 preliminary enquiries, supervised 73 probationers, paid 279 visits and submitted 290 reports during the year as against 25 preliminary enquiries, 73 supervision cases, 345 visits and 239 reports in the past year.

In West Godavari the number of enquiries, supervision cases, visits and reports in the year under report were 24, 70, 287 and 126 as against 12, 52, 340 and 200 respectively in the previous year. There were two changes of the District Probation Officer in the district during the year, one by resignation and another by transfer and the consequent dislocation of work resulted in the reduction of the number of visits and reports.

29. *Mathurai.*—An Additional District Probation Officer was appointed in the district from 10th March 1948 with Periyakulam as his headquarters, but the work in the district is still too heavy for the two officers. The number of persons under supervision, the number of visits paid and the reports submitted during the year were 559, 1,649 and 979 compared to 359, 1,508 and 612 in the preceding year. The number of enquiries made during the year was 271 as against 189 in the previous year. The district will require at least two more officers in due course.

30. *Malabar.*—Sri M. A. Damodara Panicker, who was District Probation Officer of Malabar from 1940 and whose services were terminated, was relieved of his post on 11th February 1948 by Sri K. V. Natarajan, one of the District Probation Officers of the City. He held the post till 26th March 1948, i.e., until Sri C. K. K. Panicker, who was newly appointed in the vacancy, finished his training and relieved him.

31. Mr. Damodara Panicker did little work during the year. Mr. Natarajan was new to the district and was there only for a short time, and almost all his time was occupied by preliminary investigation work. Until Mr. C. K. K. Panicker joined duty, familiarised himself with the district and commenced work, visiting and reporting were not carried on adequately and hence there was a marked reduction in the number of visits and reports during the year.

The number of enquiries made, the number of cases under supervision, visits paid and reports submitted in the district were 196, 428, 368 and 277 respectively as against 163, 507, 1,086 and 691 during the previous year. The increase in the number of enquiries was also partly responsible for the District Probation Officer not being able to pay more attention to the visiting and reporting work. It is impossible for one District Probation Officer to carry on efficiently the present volume of work in a big district like Malabar.

32. *The Nilgiris.*—Though probation was extended to the Nilgiris district in 1947, the work commenced only during the year under report with the appointment of a Probation Officer on 15th May 1948. The District Probation Officer of Nilgiris has jurisdiction also over the Mettupalayam taluk in the Coimbatore district. He made 12 enquiries and supervised 28 cases in respect of whom he made 146 visits and submitted 49 reports.

33. *Ramnad.*—Probation work in the district has been steady ever since it was started in the year 1944. During the year the number of cases under supervision rose slightly from 243 to 251, and other items showed appreciable increase. The number of enquiries rose from 85 to 139, the visits increased from 568 to 687 and the reports from 395 to 606.

34. *Salem.*—Though the provisions of the Madras Probation of Offenders Act were extended to Salem district in 1947, a District Probation Officer could be appointed to the district only on 15th March 1948. But the work commenced well and has already established itself in the district. The District Probation Officer made 139 enquiries, and had 85 persons placed under his supervision. He made 449 visits and submitted 308 reports.

35. *Tanjore.*—An Additional District Probation Officer was provided for this district from 15th March 1948 but on account of the exigencies of service, he had to be transferred to North Arcot as District Probation Officer from 16th July 1948 and it was not till 1st December 1948 that another additional District Probation Officer could be trained and posted to the district. Thus the district had an additional District Probation Officer for only about six months.

There were signs of marked retrogression in Probation work in the district in the beginning of the year, and I brought it to the notice of the Government. The Government were pleased to issue their G.O. Ms. No. 2959, Home, dated 31st July 1948. Afterwards the work again showed an upward trend. Still there was a fall in the number of preliminary enquiries and supervision cases for the whole year, the former from 328 in 1947 to 195 in the year under report and the latter from 383 to 317. The decrease in preliminary enquiry work enabled the Probation Officers to concentrate more on visiting and reporting, and this resulted in an increase of visits and reports from 728 and 599 to 1011 and 714 respectively.

36. *Tirunelveli.*—Probation work expanded considerably in the district during the year, the enquiries rising from 39 to 160, the supervision cases from 193 to 259 and the reports from 399 to 754. The large increase in Preliminary Investigations precluded the District Probation Officer from devoting sufficient attention to supervision work and hence the number of visits decreased from 528 to 499. It is humanly impossible for a single individual to carry on the whole work efficiently in a big district like Tirunelveli. A request has been submitted to sanction an Additional District Probation Officer.

37. *Tiruchirappalli.*—As usual, the work in the district progressed steadily, and the District Probation Officer, who worked single-handed, struggled hard to keep up his all-round efficiency. Yet, the increase in the number of Preliminary Investigations from 170 to 265 resulted in a slight decrease in visits and reports, the visits decreasing from 1147 to 1041 and the reports from 934 to 895. Last year, due to the Independence Day releases of children from Certified School, the number of cases under supervision went up to 374, but this year, the number came down to 336. Towards the end of the year under report the Government sanctioned an additional District Probation Officer for the district to cope with the increased volume of work, and the post was filled up during the current year.

38. *Visakhapatnam.*—Inspite of the fact that the Probation Act has been in force in the district for the last ten years, the work in the district is still comparatively poor. The magistrates in a major portion of the district do not make use of the Probation Act or the District Probation Officer. The number of enquiries, supervision cases, visits and reports during the year were 29, 93, 359 and 268 as against 27, 94, 496 and 325 respectively during the previous year. During the year the District Probation Officer sustained a fracture of his leg in the course of his tour, and was on medical leave for a month. Since there was no leave-reserve in the department no substitute could be appointed in his place and hence there was a standstill in the work during the period of his leave. This accounts for the reduction in the number of visits and reports. Every possible step is being taken to make the Magistrates of the district Probation minded.

39. *General Remarks.*—To sum up, the important features in the administration of the Probation Department during the year under report were.—

(i) The commencement of Probation work in four more districts, viz., Salem, Nilgiris, Cuddapah and South Arcot, with the appointment of four District Probation Officers.

(ii) The appointment of three Additional District Probation Officers to the districts of Mathurai, Tanjore and Coimbatore.

(iii) The sanction of an Additional District Probation Officer for the Tiruchirappalli district.

(iv) The deputation of Sri V. Krishna Menon, Chief Probation Superintendent, to the United States of America on a United Nations Social Welfare Fellowship.

(v) The loss sustained by the Department in the death of Sir Gopathy Narayanaswamy Chetty.

40. *Conclusion.*—It is a universally accepted fact that money spent on Probation work is money well-invested as, in the long run, it pays very handsome dividends. It is therefore imperative that every effort should be made for its maintenance and expansion. Countless thousands in various countries have been saved from the humiliating and demoralising stigma of being branded as ex-convicts. I hope in due time we will have not only Probation Officers in each district but a Probation staff in each taluk.

Finally, I wish to express my grateful appreciation of the courtesy, co-operation and help extended to the Chief Probation Superintendent and the District Probation Officers by the Magistrates, Officials, organizations and individuals throughout the Province in the discharge of their work.

Yours faithfully
G. S. GILL, Lt.-Col.
Inspector-General of Prisons.

MADRAS: PRINTED BY THE SUPERINTENDENT, GOVERNMENT PRESS—1949.